

CHAMBER OF COMMERCE OF THE UNITED STATES OF AMERICA. GREATER WACO CHAMBER OF COMMERCE, LONGVIEW CHAMBER OF COMMERCE, NATIONAL ASSOCIATION OF CHEMICAL DISTRIBUTORS D/B/A ALLIANCE FOR CHEMICAL DISTRIBUTION. ASSOCIATED BUILDERS AND CONTRACTORS, INC., ASSOCIATED GENERAL CONTRACTORS OF AMERICA, INTERNATIONAL FRANCHISE ASSOCIATION INC.. INTERNATIONAL WAREHOUSE LOGISTICS ASSOCIATION, NATIONAL ASSOCIATION OF MANUFACTURERS, NATIONAL ASSOCIATION OF WHOLESALER-DISTRIBUTORS, NATIONAL FEDERATION OF INDEPENDENT BUSINESS, INC., NATIONAL RETAIL FEDERATION,

Plaintiffs,

V.

OCCUPATIONAL SAFETY AND
HEALTH ADMINISTRATION, UNITED
STATES DEPARTMENT OF LABOR,
JULIE A. SU, er •—c a capacia
Ad g Secretar of Labor, a d
DOUGLAS L. PARKER, •—c a
capacia A ia i Secretar of Labor
for Occ pai • a Safet a d Heai.

Defendants.

No. 6:24-c√-00271-ADA-DTG



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4. F a , OSHA' • g a d g ? • i • c • fr i er? refai • • f \$\ 657(e)\$. See FTC v. Bunte Bros., Inc., 312 U.S. 349, 352 (1941) (e ? a g • e i ab ed ? rad ce a ed g i • i e e i e i • f ? • er c • ve ed b ge era i ai i • r a g age). I a 2001 reg ai • ? e e i g \$\ 657\$, OSHA def ed a i • r ed e ? • ee re? re e i ai ve i • ea , a a i • r ed c • ed ve barga g age i • f e ? • ee ? r a i i • i e NLRA. 29 C.F.R. \$\ 1904.35(b)(2)(); 66 Fed. Reg. 5916, 6132 (Ja . 19, 2001). T ai reg ai • a • d i g e bei ee a , a i • r ed e ? • ee re? re e i ai ve a da, ? er • a re? re e i ai ve, • a be, [a] ? er • de g ai ed ri g.

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(or •) i e • ' • e d r g a OSHA ? e of • . Id. af 22,583 (a • g for a , addi • a e ? • ee re? re e fat ve (regard e • f • ef er c re? re e fat ve aff af ed f a •)). I fead of a • g for a e e number of c e ? • ee re? re e fat ve ave bee a f or ed, OSHA a a g ed f af re e f • OSHA ? e of or • a ca e-b - ca e ba . Id. af 22,559.

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\$\sqrt{656(b)}\$. Nearb i e a e Tie, Co gre ar a i or ed, ai ea i o e repre e i ai ve, a d, 1 or ore repre e i ai ve for var o er propo e . 29 U.S.C. \$\sqrt{25}\$, 796d, 3102. B i \$\sqrt{657(e)}\$, Co gre pec fed o , a repre e i ai ve a i or ed b e propo e . T ai d ffere ce a g age i be give effect. See Russello, 464 U.S. ai 23.

Fa, Cogre • for a for e ore fa o e e ? • ee refree fat ve lected dr ga or lace lector. I fell e Act, Cogre a for eda e lector o e ector or ea o e refree fat ve from eac lactor.

TeTa g Ca efrev de: [N] or a frevale frement beta e for f b c e, i o i i co fe ai o . U.S. Co i., a e d. V. Af da e ia fani of i ai g ara i ee i e, r g i i o e c de of er fro o e' from en . Cedar Point, 594 U.S. ai 149. A i e S fre e Co ni a refeated e f a ed, i e r g i i o e c de o ver a e diobe af da e i a e e e i of e e f e r g i, a d o o e o f e o i e e i a i c i e b de o f r g i i ai are co o c aracier ed a from en .' Id. ai 150 (of g Kaiser Aetna v. United States, 444 U.S. 164, 176, 179-80 (1979)); Ala. Ass'n of Realtors v. HHS, 594 U.S. 758, 765 (2021) (de cr b g i e r g i i o e c de a , o e o f i e o i f da e i a e e e i o f f r o f en o er f).

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Pari co i orga er a di eraffor e o i Pai. 'Properi. Id. af 22,563, 22,566, 22,569 (e dor g o arg e i favor of ad ii g, or er ce i er, o, co i orga af o, a daffor e). To e orga er a daffor e co dea e acce i o a fact re co i gaf o aga i e po er. A dosha e pre dec ed i o po e a , i af o i o i e ar g of for af o obja ed b c i rd pari e dr g peci o , id. af 22,577, espard ge po er i rade ecres a do erco de i a b e for af o a deav g Pai. 'e ber o erabei o co a i ar g fro i ei rd pari pari c pai o . Gove a coce, Pai. a di er e ber o de c de c o i der, b i e R e force i erad ii a ce. Te R e i erefore , approprate for i e e o e i of i rd pari e i e o er 'r g i i o e c de a de e of i a g deri e F fi A e de i. Cedar Point, 594 U.S. af 149.

Cedar Point gover e la acce e cello ca d'avei e R e. Te Confrecog edial, a a aller of ion a diradio, government agei ave bee a o edioacce properi centa crc la ce, c a e le avea earc arrail alco pe li e Foni A e de l. Id. al 161. Co le li la frecogio, Pa l. do d'cole il al OSHAe po ee a dcolrador ca acce le ripoperie lo co d'ad lirative perio o gale co pi le Colli o a dapp cabe federa a . See id.; Marshall v. Barlow's Inc., 436 U.S. 307, 315 (1978) (re r g OSHA perior io obia a arrai for oco e a earce).

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gover e l'acce ca de beele ded ca e f-defeat ga.

Nor ca OSHA ca i af forced ad ii a ce of i rd? and e a rea • ab e co di • • i e gra i of a va ab e be e i. Cedar Point, 594 U.S. af 162. To i and, i cear af be e i OSHA gra i ge? • er i e Wa aro dR e. T e rgii• co d of b e • ?rvafe?ro? e

e ? • er ? ? r • en r g i , e ? a g i ai , a e ? • er a a a r e i i e acce • f non e ? • ee • • rga er i • c • ? a ? r • en . NLRB v. Town & Country Elec., Inc., 516 U.S. 85, 97 (1995) (c i g Lechmere, Inc. v. NLRB, 502 U.S. 527, 538 (1992)); see also Cedar Point, 594 U.S. at 162 (Kava a g , J., c • c rr g) (c i g NLRB v. Babcock & Wilcox Co., 351 U.S. 105 (1956)).

A e la ed, i e R e effect a i o d ber of ia g a de i fab e ca of ca e b de rv glropen o er of i ergiio e c de i rd an e fro i er or i e . B i Co gre d d o .c ear a i or e OSHA i o e la d i lo er o er la a. Ala. Ass'n of Realtors, 594 U.S. at 764. T e be i read g of § 657(e) a di e o o ei ai avo d i eia g lo er la OSHA ac a i ori i o e la di rd an acce i o e lo er la avo e i o a led ber o f e lo er er la ve . See supra Pani I.

. , A C . .

To a e affer or e, OSHA acfed arbirar a d capro of room gaf gieReb g or gio prorpo c, ponta i a peciofie e probe, obvo aferative, a dieco i ofieRe.

 $\mathbf{A}, \qquad \mathbf{A}_{\neg \mathbf{v}} \stackrel{\bullet}{\triangleright} \mathbf{A}_{\nearrow} \qquad \stackrel{\bullet}{\triangleright} \mathbf{a}^{\bullet} \qquad \qquad \mathbf{C}_{\neg \mathbf{v}} \quad \mathbf{a}^{\bullet}.$

To fam, OSHA fa edio ac o edgel e g f calcage rogible e R e., W e a age c cage le l goolo, leage c la eal do a a are e la l cag goolo a do la lere are good rea o for le e o c. Encino Motorcars, LLCEy on 1 taiw policy. 2522 4.1 () eJ-l

iere i a di e ro e a o erve afei a deai ailer e e po ee ave a a i or ed co ed ve barga gage i. 89 Fed. Reg. ai 22,588. Tai c ror iale e i fa io e pa i e a eraio a e doe da o appio io pedio.

OSHA' fa reio ac o edge a dade ale e pa i co f d g po io arbirar a d capr co.

 $\mathbf{A}_{\mathbf{v}} \stackrel{\bullet}{\sim} \mathbf{C} \qquad \stackrel{\bullet}{\sim} \qquad \mathbf{A} \stackrel{\bullet}{\sim} \qquad \stackrel{$ Ne i, OSHA fa edi•c• der evera, P•maia Peo[] •fi e a ar• d Probe, State Farm, 463 U.S. at 43, fead Pig Portailoccoce fo OSHA Perfor for effer dre for Perfor of a ad ocha offe i e re, 89 Fed. Reg. at 22,592. For e a re, OSHA ref ediographe i iefdaeia e of ai or eddco re of co fdeia b for at • i • i rd? and e b ca gi, be • die co? e • fi reg at • or í r e a g. *Id.* aí 22,577. I addí•, OSHA fa edí•addre í e a ber of i rd-pari e po ee repreeiative per iied io acco pa Perfor , fead eav g f Porfa f defer af o for d∨da OSHA Perfor . Id. at 22,559. Nord d OSHA ade ate grappe it e or pace d r ? i ● created b e ? a d g e ? ● ee a ar ● d r g i , id. at 22,584, aga re o d gi ai a er gi e e e i • , be • di e coo e • fi r e a g, id. at 22,589. OSHA a •, dec e[d] f• ad•?f ?ecfc?r•ced re f•r ?ecf•r f• re \bullet ved agree e i a \bullet ge ${}^{\circ}$ \bullet ee \bullet ver \bullet bei erre ${}^{\circ}$ re e ia ve(). *Id.* at 22,590-91; see id. at 22,574, 22,581. Per at \bullet e e \circ a at \bullet i at OSHA co d ave?rov dedioaddre i e e co cer , b i , i doe d a?? ear i e

far e. Ohio, ? •? . 13. De egai ga •fi e e ? •mai dec • i• OSHA

? ed •r • i e gr• dabd caie OSHA' re ? • b i i• ? r•v de ,a ai fad •r

e ? a ai • a daddre , ? •mai a ? ed [] •fi e ? r•b e . Id.

 $\mathbf{C}. \qquad \mathbf{A} = \mathbf{C} \qquad \mathbf{C} \qquad \mathbf{A} = \mathbf{C} \qquad \mathbf{A} = \mathbf{C} \qquad \mathbf{A} = \mathbf{C} \qquad \mathbf{C} \qquad$

Moreover, OSHA' fa refoco der obvo ,afer afve[] obferafe fe age c'rai • a e for i e Wa ar • dR e. Dep't of Homeland Sec. v. Regents of the Univ. of Cal., 140 S. Ci. 1891, 1913 (2020). O OSHA' ie g, e ? a d g e ? • ee a are drgi ece ar i prov de perfor i addi a e perio e i o c • d of •re effective ?eof • . 89 Fed. Reg. at 22,571. I fead •f ∨f g a Parade of i rd Parie o io Prvaie ProPeri, o ever, OSHA co d ave red e per a d co ia i oriapped of er federa a diale age ce ioprov de i Pector i addio a e Perto. 29 U.S.C. \$656(c). Not o dd Co gre ai or e OSHA i o obia ca iace, OSHA i efaad iiedi ai c ia ce , referab [e] a d, • d be ed e eeded, a • referab [e] a d, • d b eeded [e] a d, • d b ee Pari v• feer . OSHA Fed OPerai• Ma a (FOM) 3-5, 3-21 (e Peri ia ce • d be arra ged Preferab fr• i OSHA a d a g age iemaria o eed o d be d reciedio,i e Ge era Servee Ad iraio). Tai OSHA goredie e obvo aier aive for o e fra gi i ?robe g gii e fa i dec \bullet a g $r \bullet ce$.

D.

22,600, r co [erio] e ev de ce before i e age c , State Farm, 463 U.S. ai 43.

Had OSHA roper acco [ed for i e R e' co i , OSHA g i ave co c dedi ai i b rde o i e g i be efi .

To beg , OSHA g oredi e coi ofia ge ? • er '? ro? en rgi. TeR e a lor e a led ber ofi rd? an e lo acce e ? • er '? r vale? ro? en (el er or di al acce voale le Ffl A e d e l). OSHA ca d ? g orel al coilo, orel a 8 • e ? • er . 89 Fed. Reg. al 22,595 .4.

S ar, de l'ieca gi ai, [i] e record relete i e a le ofi rd l'an e acco l'a g l'ector, OSHA ade o effonito a a e i e act a coi a ocated i o e e a l'e . Id. at 22,570. W et er or ofi ere , data o coi, i e age c o dat ea i ave eva atedi e e i-beii g: rea - or de a l'e.

Nei, OSHA reference is greated to a grated over ave, ob gate intra er brefird and refree lative about a regretate for a freed ve e free (PPE), afer free a freed over freed over

E r gi ai v jor ave approprate PPE a of ercoi OSHA g ored.

OSHA reg at o a d g da ce recog e i e ponta ce of approprate PPE for

or ie ?ed • . 29 C.F.R. § 1910.132; FOM 3-2. Accord g , a e ? • er a ave d i e i • ?r • v de • r e re i e effect ve e • f PPE for v i • r • i e r • r e . Cf. Corbin v. Safeway Stores, Inc., 648 S.W.2d 292, 295 (Te . 1983)

(c• • - a d i i • ,i a e ai ever ad • rea • ab ?r de i i • red ce • r e ai e, rea • ab er • ?r e e). S• eve fi eR e i efd• e r e r e e ? • er i • ?r • v de PPEi • i rd-? an e ? • ee r e? r e i ai ve , i d• e e ? a di e ber • f d v d a i • • a e ? • er a ber e redi• ?r • v de PPE.

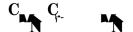
Moreover, e poer ave so plase a dboo, poe, a dof er practice so account for e pa ded so rd-pari acce, see, e.g., Count of E poer Wa aro d Repressarive Re a g Coaso 23-24, OSHA-2023-0008-1976 (Nov. 13, 2023); es OSHA roses of e e cost off, aga beca e sa e be eved se Re, crease of e ob gaso, 89 Fed. Reg. as 22,595.

The alegoe for e poer edioco si ega con e regard give pocasion of e pa ded so rd-pari acce (e.g., o son, strade ecres or confidential biological parameters of e poer ega a doser or en separation of e poer ega a doser or en separation of e poer ega a doser or en separation of e poer ega a doser or en separation of e poer ega a doser or en separation of e poer ega a doser or en separation of each error en separation of each error error en separation en separation error en separation en separation error en separation en en separation en

Lai, OSHA' erro eo coia îi o a ovoaie i eRFA, c re re age ce ioco doi deia eda a e ofi e reg aior î ad o a b e e, unlessi e age c ca cenif, i a fad a ba ,i ai ere be none. 5 U.S.C. \$\text{W}\$ 603(a), 604(a), 605(b), 611. T e RFA' îrded o for a b e e carr î ec a g f ca ce e i co e ioOSHA î ed o , beca e Co gre ir ded i ai i e reg e i be î e e ied, i a b rde î o e î o er,

* * *

A for re ef, vacai r of a age c ad o i e defair e i Crc i. Cargill v. Garland, 57 F.4 447, 472 (5 Cr. 2023), aff'd, No. 22-976, 2024 WL 2981505 (U.S. J e 14, 2024). Addi \bullet a ,i e C \bullet ri \bullet d dec are i at $\[657(e) \]$ dee faier ei rd-lan acce i • • • or lace, ler i • • • i rd?an acce i • ed •r?ace, •ra • a ber •fe ? • ee i ed refree is ve dr ga a are d feste. A feri eia g,i e Cent e d dec are i ai i e Gover be •b gaiedi•?a ice e a fiferce e í e ? • er i • ad ii rd? an e • i • i e r? r • en e . Duke Power Co. v. Carolina Env't Study Grp., 438 U.S. 59, 71 .15 (1978); E. Enters. v. Apfel, 524 U.S. 498, 521-22 (1998). A die afferd, ce i eiere ef, i e Ceni e d, e e OSHA fre ,e forc g f e age c', read g of \$\infty 657(e) \cdot a ad oc ba . Sanofi Aventis U.S. *LLC v. HHS*, 58 F.4 696, 706 (3d C r. 2023).



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